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Crime and Punishment the British way: Accountability Channels Following the MPs' Expenses Scandal*

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Abstract

Does democracy make politicians accountable? The UK expenses scandal of May 2009 constitutes an ideal setting to answer this question, since it allows credible ceteris paribus comparisons. We show that scandal-related press coverage significantly increased the probability of an MP to retire, reduced vote shares of standing MPs, but did not decrease their re-election probability. We also show that punishment was directed to individual MPs involved in the scandal rather than their parties. An objective monetary measure of malfeasance from an official report explains press coverage but has no independent effect on MPs' retirement or vote shares. We show that voters perceive co-partisan MPs to be less involved than other MPs. Finally we analyse coverage of the scandal by seven national newspapers and conclude that the press worked as a watchdog by focusing on the government and on frontbenchers of the main opposition party, with little role for ideological leanings. Our study also uncovers a substantial gender bias: ceteris paribus, female MPs received more media attention and, for the same level of media attention, were more likely to stand down.

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1.Introduction

An important function of democratic systems is to make public officials accountable to citizens.³ This control works through the incumbents' fear of the next election and by offering voters the opportunity to "throw out the rascals". A substantial theoretical literature has used the principal-agent model to formally investigate these ideas in an attempt to clarify what makes officials accountable and, ultimately, how politicians' behaviour can be aligned with citizens' interests.⁴

Although several studies have been conducted on the determinants of corruption, much less is known on the empirical processes that might lead voters to "throw out the rascals". Political punishment of corrupt politicians involves many actors in practice, and calls into question the functioning of party organizations, the information available from mass media, voters' awareness of political matters and their eventual response in the ballot box. Voters' choices are in turn mediated by their perceptions of events and by partisanship: when choosing whether or not to punish corrupt politicians, voters may trade off valence issues with ideological considerations.

The scandal that erupted in the United Kingdom in May 2009 concerning MPs' abuse of expenses allowances constitutes an ideal setting to study accountability channels in some detail and to identify some of the causal links at play. First, the scandal involves a well-defined set of political actors, namely the members of parliament (MPs) who were in office in May 2009, who all faced the same rules and constraints regarding their expenses. Second, the scandal erupted within a very short time frame for all MPs involved and focused on the same issue for all MPs, namely abusing the allowance system. These two features make scandal involvement comparable across MPs and provide a marked identification advantage compared to either cross-country studies or studies that, even within a country, compare scandals which occurred in different periods, concerning different sorts of political actors and different types of wrongdoing. Moreover, the scandal was salient in public debate for several months and it was followed by an election only one year after it began.

Following the scandal, an investigation was held that led to an accurate reconstruction of the amount misappropriated by each MP in the February 2010 'Review of past ACA payments' (hereafter 'the Legg report'). This provides another characteristic of the scandal that makes it particularly suitable for empirical study: the availability of an objective, accurately defined measure of monetary wrongdoing. Finally, it is reasonable to assume that MPs could not have

³ According to William Riker, for example, "the function of voting is to control officials (Riker,1982, p.9).

⁴ For a synthesis of this literature, see Besley (2006).

anticipated the level of detail at which information on their expenses was eventually offered to the public. Although aggregate expenses were already publicly available since 2004 because of the Freedom of Information Act (2000), each individual claim became public after May 2009: this information was leaked to the *Daily Telegraph* by a 'mole' working for a contractor in Whitehall in exchange for a payment of 110,000 pounds. The House of Commons even appealed for a criminal investigation about the leak. Hence, it would have been hard to forecast the events of May 2009, which makes them a genuine shock that can be used for identification purposes. Moreover, if the scandal was hard to forecast, then revelations on individual MPs' usage of their allowance provides accurate information about politicians' type and how likely they are to be corrupt in the future, which is what matters if voters are prospective.

Although most theories tend to study accountability mechanisms by focussing on a simplified voter-politician relationship, democratic processes rely on a number of actors who often play a crucial role in the process of "throwing out the rascals" in practice. Our empirical analysis takes the complexity of the accountability process into account and studies the scandal from a variety of angles. Figure 1 illustrates in simple terms our conceptual framework. Starting from the abuse of the expenses allowance system by some MPs, media outlets decide how much coverage to devote to the event and specifically to each MP. Since, unlike in other dimensions of a politician's activity, it is very difficult for citizens to directly observe corruption, it is therefore only if and when abuses are reported by the media that they may become known to citizens. When receiving information on the possible wrongdoing of their MPs, however, citizens are not simply passively absorbing the news and updating their beliefs on politician's honesty. Voter's perception of their MPs' involvement in wrongdoing is mediated by a number of individual variables, and notably by partisanship. Finally, perceptions of wrongdoing should turn into punishment. First, voters can punish politicians they perceive as corrupt in the ballot box. Second, punishment can predate the actual voting stage if an MPs involved in the scandal decides to stand down and not face the voters; in alternative, local party organizations can decide to deselect involved MPs. Once again, we expect the media to play an important role since standing down or de-selection, when caused by scandal involvement, are likely to be the consequences of an anticipation of punishment in the ballot box.

To simplify, we have three key links in our accountability framework: 1) a link from malfeasance to news, with respect to which we will ask questions about possible media bias and the role performed by media outlets as watchdogs of power; 2) a link from news to perception, with respect to which we ask how partisanship and other individual characteristics affect the way news are processed and incorporated into perceptions about MPs; 3) a link from

perceptions to action, whereby voters punish corrupt politicians in the ballot box, or expected punishment induces politicians to stand down (or political parties to deselect corrupt MPs).

This paper analyses these links in reverse order, starting from the final outcomes and moving back to media coverage, trying also to quantify their relevance in the accountability process. A constant theme in our analysis is the contrast between media reporting and the actual monetary damage to taxpayers as gauged by the Legg report. Our conclusion is that what matters for voters' punishment is only the former, although media coverage is also partially explained by the amount of money misappropriated.

We find that an MP's scandal involvement, when measured by media coverage, led to a higher probability to leave Parliament in 2010. On the other hand, the monetary measure of wrongdoing does not relate to the probability to remain in Parliament after the 2010 election. Scandal-related media coverage both compelled the most involved MPs to stand down and reduced the voting share of standing MPs. We run placebo regressions to show that post-scandal media coverage does not predict pre-scandal retirements and does not predict 2001-05 changes in vote shares. We also find that voters' punishment was directed to individual MPs rather than their parties: while the incumbent party was punished when a sitting MP was involved in the scandal their party was not punished in constituencies where MPs decided to stand down. Punishment of corrupt politicians in the ballot box, in any event, was not overwhelming and did not reduce their chances to be re-elected. Our conclusion is that what drives the accountability process is media coverage of the scandal rather than the amounts actually misappropriated by individual MPs and that most of the impact happens at the candidacy stage: hence focussing on electoral returns without considering the selection of candidates would underestimate the capacity of democracy to "throw out the rascals".

We then use the British Election Study 2010 panel to gain some understanding of what drives voters' perception of wrongdoing and how perceived involvement relates to actual voting behaviour. The perceived involvement of an MP turns out to be well explained by actual wrongdoing (as measured by the Legg report), but also by a few individual characteristics of the respondents: education and trust in other people, for example are both negatively associated with MP's perceived involvement, even when we restrict our attention to within-constituency variation. Punishment in the ballot box (in the form of a changed vote between 2010 and 2005) is directed to MPs who are perceived by their constituents to be involved in wrongdoing. We show, however, that partisanship plays a particularly important role in the accountability chain: perceived involvement of an MP is reduced, *ceteris paribus*, when the MP belongs to the political party the respondent feels closer to.

Given its importance in the accountability process we then turn to media coverage of the scandal. We find that the British press acted mostly as a watchdog during the scandal. Controlling for the pre-scandal press coverage of each MP, we find that MPs who were later recognized by the Legg report as more heavily involved were also more heavily covered by the press on average. *Ceteris paribus*, government members and frontbenchers of the main opposition party were more likely to be covered (in relation to the scandal) than backbenchers. We find no detectable partisan coverage, in the sense that patterns of coverage of specific newspapers do not appear to be related to their political leaning. Other variables turn out to be more important: for example, female MPs have, *ceteris paribus*, received more scrutiny than their male colleagues.

MPs' personal characteristics did not matter in general, with the exception of gender: *ceteris paribus*, punishment has been heavier for female MPs. Hence, along with our findings on media coverage, we uncover a consistent pattern showing that female MPs were generally more vulnerable subjects during and after the scandal.

In the next section, we present and discuss the data. Section 3 presents our results on the key outputs of the accountability process: the effects of the scandal on decisions to stand down and on the voting returns of MPs involved in the scandal. Section 4 presents survey-based evidence from the British Election Study on individual perceptions of the scandal and on the relationship between perception and voting behaviour. Section 5 analyses press coverage, asking questions about possible partisan bias in the amount of news provided about each MP. Section 6 provides an overall assessment of the accountability process and attempts to quantify chains of causality. Section 7 discusses our findings, relates them to existing literature, and illustrates how they contribute to our understanding of the role played by elections and the press in keeping public officials accountable. Further background information on the scandal, summary statistics and further regressions are reported in a separate Appendix.

2. The data

Our study begins with an extensive data collection, as well as bringing together a number of existing sources. Our main explanatory variable is the media salience of the coverage of the scandal for each individual MP. Data about media coverage of MPs were gathered using a series of searches on the Nexis database of UK newspapers. The research compiled data from seven UK newspapers (including the Sunday editions): the *Daily Telegraph*, *The Guardian*, *The Times*, *The Independent*, *The Sun*, *Daily Mail*, and the *Scotsman*. The sample of newspapers was selected to include widely read national broadsheets and widely read national tabloids, along

with an important regional newspaper (the *Scotsman*), as well as in order to have sufficient ideological variety.⁵

Two indicators were used to gauge the media salience of each individual MP's involvement in the expenses scandal. First, we use the number of articles in which an MP's name appears alongside the word 'expenses' in the period from 8th May 2009 to 7th August 2009 (i.e. for three months after the *Telegraph* revelations). However, since some MPs naturally had a higher profile, and therefore attracted more coverage, whether related to scandal or not, we also count the number of articles in which the MP's name appears during the three months preceding the scandal. To facilitate the interpretation of our coefficients we use the natural logarithm of both variables⁶ and call them *news-post* and *news-pre* respectively. Our estimates are based on the idea that, controlling for *news-pre*, *news-post* captures the media salience of each MP in relation to the scandal.

The other key explanatory variable is represented by an objective measure of wrongdoing expressed in monetary terms from the Legg Report. We acknowledge that the seriousness of each individual misappropriation cannot be entirely captured by its monetary value. At the same time, the amount of money misappropriated is an important dimension of the scandal and it should be of concern for voters. From a practical point of view, this indicator represents the only objective measure of malfeasance available. We use the natural logarithm of this variable and call it *Legg-money*.⁷

Our analysis includes control variables for individual MPs extracted from the PublicWhip website: party, front or backbench status at various dates, incumbency status in 2005, gender, age, university degree (and in particular whether an Oxford or Cambridge graduate), seniority (using the year in which the MP was first elected to Parliament), and distance in miles from the MP constituency office to Westminster. To run placebo regressions, we collect analogous information for the 2001-05 parliament. Data were also collected on the date that Members stood down or were deselected, using a number of online sources and local newspapers. The data collection exercise identified 152 MPs from the 2005-10 Parliament who were retiring before the general election. Of those retiring, 65 announced they would stand down before 8 May 2009, whilst the rest retired or were deselected after the publication of

⁵ Readership of UK newspapers for 2009-10 is summarised in the Appendix using National Readership Survey (NRS) estimated data.

⁶ log(N+1), where N is the number of articles.

⁷ The amount of money reduced on appeal is subtracted from that recommended by the Report.

⁸ We updated the data of Besley and Larcinese (2011), which were collected for MPs who were elected at the 2001 general election.

detailed expenses. Finally, for each MP, votes cast in parliament were categorised as 'loyal' when the MP voted along with her/his party, 'rebel' when she/he did not, and 'absent' when the MP missed a vote. The frequencies for loyal, rebel, and missed votes were collected for each MP for two periods: the year prior to the scandal (8 May 2008-7 May 2009); and the time from the start of the scandal to the dissolution of Parliament (8 May 2009-12 April 2010).

To allow a difference-in-difference analysis of electoral impact between the 2005 and 2010 general elections, we collected information on the MPs who were elected in the 2005 general election (and in 2001 for the placebo regressions) and identified individuals who have run in the same constituencies in both general elections.

To make reliable conclusions about differences in electoral returns between the 2005 and 2010 polls, we include information from Rallings and Thrasher (2007). There was a wholesale adjustment of constituency boundaries in England, Wales, and Northern Ireland (but not in Scotland) between general elections. The notional boundary changes developed by Rallings and Thrasher (2007) were used to identify constituencies in which there were minor adjustments and would thus provide more reliable estimates of changing electoral behaviour. Our baseline estimates refer to constituencies whose boundaries changed by 10% or less. We conduct several robustness checks by varying maximum boundary changes. ⁹

We omitted a number of MPs from our analysis. The party leaders for the three main political parties at the time of the expenses scandal and Speaker Michael Martin were excluded, since they were mentioned frequently in newspaper reports independently of their own expenses. We also omit the four MPs from the House of Commons who were under police investigation at the time of the Legg Report, since they were not included in the audit.

We have used two datasets in our analysis: the first merges our data with electoral results data compiled by Pippa Norris¹⁰ to create a constituency-level dataset. The second dataset is obtained by merging our data with the 2010 British Election Survey (BES) internet panel data, which records the electoral constituency of each respondent. Robustness checks have been conducted by using the BES 2005-10 panel data, which have the advantage that many questions about individual predispositions and party identification were asked before the scandal, but the disadvantage of attrition and a smaller sample size. Detailed description and summary statistics for all variables are reported in the Appendix..

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⁹ Percentages refer to the voters, not the physical boundaries of the constituencies.

 $^{^{10}}http://www.hks.harvard.edu/fs/pnorris/datafiles/British\%20General\%20Election\%20May\%202010/British_Parliamentary_Constituency_General_Election_2010_Version_5.xlsx$

3. The electoral consequences of the scandal

Were politicians involved in the scandal punished by the electoral process? We begin by analysing the key outcome of the accountability process: whether scandal involvement explains the likelihood to leave parliament. We will then move to a more detailed consideration of the accountability mechanism by distinguishing between MPs who decided to stand down and MPs that stood for re-election.

3.1 Throwing out the rascals

Were MPs who abused the expenses system more likely to leave parliament? This is the key observable outcome of the accountability process, and we begin our analysis by estimating how different degrees of scandal involvement correlate with the probability of not being in parliament after the 2010 election. We estimate the following equation by OLS:

$$Left_i = \alpha + \beta Involvement_i + \delta X_i + \varepsilon_i$$
 (1)

where $Left_i$ is a dummy variable equal to 1 if MP i is not in parliament after the 2010 election. Involvement in the scandal is measured in two ways: the first is by using news-post, controlling for news-pre; the second is by using Legg-money. We also introduce a vector of control variables X_i to account for other factors that may determine the probability to leave parliament. Columns 1 and 2 of Table 1, where we report simple regressions without control variables, show that scandal-related news coverage is positively and significantly correlated with the probability of leaving parliament, while the amount of money misappropriated is not. In column 3, we use both indicators and again news-post displays a positive and statistically significant coefficient. This conclusion is not substantially altered when we control for MPs and constituency characteristics, although the magnitude of the estimated coefficient is now smaller. A 1% increase in news-post (controlling for news-pre) leads to about 0.03% higher probability of leaving parliament.

The coefficients estimated in Table 1 suggest that the probability of leaving Parliament is positively related with press coverage but not related to the actual amount of money that an MP has misappropriated. These coefficients, however, do not imply that the relation between press coverage and leaving parliament is causal. We will now distinguish between standing down and punishment in the ballot box, with the aim to provide causal estimates separately for the two mechanisms

3.2 Retirement decisions

An unprecedented number of MPs either retired or were deselected before the 2010 general election. Of the 152 MPs who did not run in the 2010 general election, 89 stepped down or were deselected in May 2009 or later. In this section we ask if standing down, whether due to party pressure or to avoid a likely defeat, has been one of the accountability channels that followed the scandal. In other words, did MPs involved in the scandal stand down with a higher probability? We estimate the following equation by OLS:

$$Ret_i = \alpha + \beta Involvement_i + \delta X_i + \varepsilon_i$$
 (2)

where Ret_i is a dummy equal to one if the MP announces her decision to stand down after 9 May 2009. We use the MPs who announced their decision to retire before 8 May 2009, i.e. before the scandal erupted, as the control group. Hence, for each specification that uses post-scandal retirement decision, we run a placebo regression using pre-scandal retirement announcements.

Table 2 reports our baseline results. In column 1, we regress a dummy variable for the decision to stand down on scandal-related media coverage of the MP, controlling for pre-scandal coverage of each MP and including a battery of individual and constituency-level control variables. The coefficient of *news-post* is positive and statistically significant. This indicates that MPs covered more in association with the expenses scandal (and controlling for their pre-scandal popularity in the media) were more likely to retire. In column 2, we perform a placebo regression: we repeat the estimation of column 1 but use as dependent variable a dummy for decisions to stand down announced before the scandal. The coefficient of *news-post* is now negative and significant at 10% level.

Retirement decisions are, however, much less robustly associated with the amount of money actually misappropriated by MPs, as shown in columns 3 and 4, which use *Legg-money* as an explanatory variable. We again find a positive coefficient on post-scandal retirement and a negative one on pre-scandal retirements. In this case, however, these coefficients are always far from acceptable statistical significance. In columns 5 and 6, we include both media coverage and money owed: once again the results confirm that what drives retirement is media coverage

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¹¹ We have first run simple regressions without control variables. The estimated coefficients of interest are remarkably stable across different specifications. We only report here our benchmark results, with a full set of control variables. Other estimates are available from the authors upon request.

and not the amount of money misappropriated. The placebo regression displays no significant coefficients. In other words, reassuringly, there is no impact of post-scandal news on prescandal retirement, which makes it more likely that the positive effect found in columns 1 and 5 represent a causal effect of media coverage on the decision to retire.

The control variables we include are mostly insignificant but it is worth noting that age has a positive impact on pre-scandal retirements but no effect on post-scandal retirement, which provides further evidence of the different nature of retirements (on average) in the two periods.

We then use interaction terms between *news-post* and individual and constituency-level variables to explore possible mechanisms for retirement. Table 3 reports the coefficients of the interaction terms only (direct effects and other control variables are always included but not reported). Results suggest that more rebellious MPs were less likely to step down after the scandal in the face of the same amount of newspaper coverage. Our placebo regression (column 2) shows that there is no relationship between rebelliousness and pre-scandal retirements. This finding suggests that parties were not able to use the scandal as an excuse to force less palatable MPs into retirement. More rebellious MPs were also more likely to oppose a party's request to stand down. It is quite possible that MPs who are harder to remove can also afford to be more rebellious, indicating reverse causation.

We also show that the marginality of a constituency did not play a big role in inducing involved MPs to retire, and that Liberal Democrat MPs were generally less induced to retire from scandal news. The most noticeable difference between pre and post-scandal patterns can be found in gender: female MPs have a higher likelihood to stand down when facing news media pressure on the scandal. The placebo regression of column 2 indicates that no such pattern can be found for pre-scandal retirement. Further regressions, including each interaction separately, can be found in the Appendix.

3.3 Punishment in the ballot box

We now want to test whether MPs who were involved in the expenses scandal but decided to run were punished by voters, and therefore saw their vote share decline compared to their 2005 performance. For the reasons outlined above we restrict our sample to constituencies where the boundary change was less than 10%, MPs did not change party (i.e. MPs who become independent are omitted) and the same individual ran in the constituency in both general elections (i.e. the sitting MP was not from a by-election after 2005). The dependent variable is the difference in vote percentage between the 2005 and 2010 general elections for an incumbent MP (ΔV_i):

$$\Delta V_i = \alpha + \beta Involvement_i + \delta X_i + \varepsilon_i \tag{3}$$

where, as before, *Involvement* is captured either by *news-post* (controlling for *news-pre*) or by *Legg-money*, and X is a vector with the usual covariates. Table 4 shows that news coverage had a negative impact on electoral returns, indicating that implicated MPs have been, on average, punished by voters. This result is robust across various specifications in which we incrementally include control variables. Our estimates indicate that a 1% increase in news decreased the electoral return of the incumbent party (compared to its 2005 returns) by about 0.007%. *Legg-money* has instead no effect on ΔV . Column 7 includes both *news-post* and *Legg-money* (with all the controls) and shows the same pattern: no effect of misappropriated money and a remarkably stable effect of the amount of news coverage.

Table 5 differentiates between seats in which the same individual ran in 2005 and 2010 and seats where the victorious MP in 2005 had stood down. From columns 1 and 2, it emerges that voters' punishment was personal: in constituencies where the incumbent MP is not standing, the vote share of the incumbent party is unaffected by the amount of scandal-related news coverage. The effect we found in Table 4 appears to be entirely driven by constituencies where the incumbent MP is standing again. The result is confirmed by column 3 where we use an interaction term between news coverage and a dummy for whether the incumbent MP is standing. In our benchmark specification with 10% boundary change, a 1% increase in *news-post* (controlling for *news-pre*) leads to a loss of 0.0078% of the votes for incumbent MPs.

Models were tested for different thresholds of boundary changes – no change, less than 10% change, and less than 25% change. The same pattern emerges independently of our sample choice, although magnitudes and statistical significance varies when we use our most restricted sample. We repeated the same exercise by using a binary re-election dummy as dependent variable. In these regressions *news-post* is never significant showing that, in spite of some vote loss, MPs involved in the scandal and standing for re-election did not suffer a decreased probability of re-election.

Table 6 reports the results of placebo regressions where the dependent variable is the vote change between 2001 and 2005. If the scandal caused a decrease in vote share of involved MPs, rather than being driven by pre-existing trends, then media coverage of the scandal should have no effect on vote change at the previous election, i.e. between 2001 and 2005. Scandal-related media coverage is never statistically significant across a number of specifications. Legg money is associated with an increase in votes between 2001 and 2005 only in a simple

regression with no control variables. Statistical significance vanishes in all other specifications. These results make it more likely that our previous findings represent causal relations.

We conclude that scandal-related media coverage had a small but statistically significant negative impact on vote returns of involved MPs. The amount of money actually misappropriated did not. Voters' punishment was personally directed to involved MPs rather than to their party, probably a consequence of the fact that the scandal involved all parties more or less equally. In any event, patterns of representation of standing MPs cannot be expected to have been substantially altered by the scandal, as shown by the nil effect of re-election probabilities.

We also run regressions using turnout rates as dependent variable to see whether punishment was driven by abstention rather than voting for a different party. We found no significant effect of expenses scandal variables on turnout (results are not reported in the interest of space but are available from the authors).

4. Perception, punishment and partisanship

Having established that voters, on average, punished MPs with higher levels of press coverage in relation to the scandal, we now turn to a more detailed analysis of voters' perceptions regarding their MPs. We use individual survey data from the British Election Study 2010 (BES), which contains questions regarding the scandal. In particular, the BES dataset contained two questions from which we construct a binary and a continuous measure of perceived involvement to gauge the perceived level of MP malfeasance by individual voters.

The binary measure was the individual response to the following question (AAQ142): 'Now, thinking about the MP in your local constituency, has he or she claimed expense money to which they are not entitled?' [Yes=1, No=0, Don't Know=omitted]. Respondents who did not know were omitted. The continuous measure was derived from the following question (AAQ143): 'On a scale that runs from 0 to 10, where 0 means a very small amount, and 10 means a very large amount, how much expense money do you think the MP in your local constituency has claimed that he or she was not entitled to?'. As above, respondents who responded "don't know" were omitted. The continuous measure for perceived wrongdoing was then calculated as: log(1+AAQ142+AAQ143).

5.1 Correlates of voters' perception of malfeasance

What determines perceived involvement of an MP in the expenses scandal? In Table 7, we report OLS estimates when the dependent variable is the continuous perceived involvement variable (similar results can be obtained if we use the binary indicator) and explanatory variables consists of respondents' characteristics and attitudes as well as of constituency characteristics. The monetary measure of wrongdoing and indicators of press coverage are again the key explanatory variables. Column 1 shows that perceived involvement of an MP is positively related to the actual amount of money misappropriated. A 1% increase in Legg-money leads to an increase of about 0.07% in the perceived involvement of an MP. Perception of involvement is also positively related to the amount of media coverage. In column 2, we include constituency fixed effects and therefore remove all constituency-specific and MP-specific variables (only constituencies with at least four respondents were included). This helps us focus our attention on the respondents' characteristics. Respondents that are generally more trusting perceive a lower level of involvement in the scandal by their MP as compared to respondents who generally distrust others. Respondents who are more dissatisfied with democracy also perceive a higher involvement (the causation is clearly not obvious). More educated respondents tend to perceive lower involvement. This effect is particularly strong and statistically significant for respondents with a university degree. Other individual characteristics do not appear to have statistically significant effects.

In column 3, we include the response to the question "most MPs are corrupt" (with the possible answers being "agree" or "disagree") and show that perception of corruption of own MP is positively related to perceived corruption of all MPs. Although this is only a correlation, it provides evidence of the existence of some form of generalization, whereby a respondent perceiving that her MP is corrupt may be led to generalize this perception to all MPs, or conversely, a general distrust of MPs may lead to perceive that the local MP is corrupt. These results are derived from within constituency variation and cannot therefore depend on the identity of the MP, on her behaviour, or on any other event that might have happened at the constituency level.

An important question is whether perception of involvement may have been influenced by media exposure. For this purpose, we construct various indicators of exposure to television, the press or the internet. *Ceteris paribus* (in particular, we control for education levels), respondents that use the internet to gather political information have generally a more positive

view of their MP's involvement in the scandal, while television viewers are more negative (column 4). 12

In all specifications partisanship appears to be particularly important. The partisan-match dummy variable is equal to 1 if the MP belongs to the political party indicated as closest by the respondent (and zero otherwise) and it appears to have a strong negative effect on perceived involvement in the scandal, even when constituency fixed effects are introduced and therefore perception cannot depend on any characteristic of the MP or of the constituency. An important concern is that partisanship, which is measured before the 2010 election but after the scandal, could depend itself on the perceived involvement of the local MP and therefore be an endogenous regressor. To address this concern we use the 2005-2010 BES panel data. In column 5, partisanship is measured in 2005, well before the expenses scandal. Despite a much reduced sample size, the partisan match coefficient remains statistically significant, negative and its size is actually larger than in other columns. In column 5, we include an interaction effect between the partisan match dummy and Legg-money. The negative and statistically significant coefficient of the interaction term indicates that the elasticity of perceived involvement to actual wrongdoing is much reduced for co-partisan MPs. 13 Our results show that perception of wrongdoing is significantly affected by partisanship. Further investigation is necessary to understand the reason of this partisan bias, which could be due to cognitive dissonance or to media exposure. Our results on media coverage of the scandal in Section 6 suggest that the first explanation is more plausible.

5.2 Voting behaviour

Does perceived involvement in the scandal relate to citizens' decisions to vote or not for an incumbent MP? Whether in the binary or the continuous form, we find that perceived malfeasance of an incumbent MP decreased the likelihood of voting for the incumbent party,

¹² However, interaction terms between media exposure and media coverage of the scandal are statistically insignificant. Interaction terms between indicators of media exposure and *Legg-money* are equally insignificant. This is true whether we use newspaper readership, television exposure, or internet usage. In other words, the responsiveness of perceived involvement to either press coverage of the scandal or money owed does not appear to be affected by media exposure. In the interest of space we omit the table with these results. They are available from the authors upon request.

¹³ This result holds when we use the 2005-10 panel, measuring partisanship in 2005, but do not include constituency fixed effects. The negative sign of the interaction term remains but its statistical significance drops considerably if we include constituency fixed effects in the 2005-10 panel, which is not surprising given the much reduced sample size.

controlling for characteristics of the respondent, of the MP, and of the constituency. The results are summarized in Table 8. In this case, the result holds both when we include only constituencies with standing MPs and when we include all constituencies (provided the boundary change was within the 10% limit). These results are robust across specifications and change only marginally if we include constituency fixed effects, therefore focusing on within constituency variation in scandal involvement perception. Such variation cannot be due to constituency characteristics and therefore can be due neither to MPs actual involvement nor to overall media coverage (although individual media exposure may vary).

5. Media coverage of the scandal

Our results suggest that media coverage of the scandal played a key role in determining punishment patterns. In this section we analyse media coverage in more detail, and we ask in particular how it relates to monetary wrongdoing and whether it is possible to detect any partisan bias in patterns of coverage. Newspapers in the UK have well-known partisan leanings. For example, the *Daily Telegraph* has endorsed the Conservative Party in every general election since 1945, whilst *The Independent* has endorsed either Labour or a Labour-Liberal Democrat pact to prevent the Conservatives from getting into power. It is then legitimate to ask whether coverage of the scandal has been partisan, i.e. if newspapers traditionally leaning left or right have underreported wrongdoings of MPs of the left or right, respectively.¹⁴

6.1 Aggregate coverage

A first analysis of overall patterns of coverage is given by equation (4), where the news variables refer to the total number of articles in the seven newspapers pulled together:

$$newspost_i = \alpha + \beta newspre + \gamma party_i + Leggmoney_i + \delta X_i + \varepsilon_i$$
 (4)

where variable names have the usual interpretations and *i* indicates MP *i*. OLS estimates are reported in Table 9. We only include party affiliation in column 1, we control for *Legg-money* and personal characteristics in column 2, and we include constituency characteristics in column 3. Our results show no significant difference in the overall coverage of MPs from different

¹⁴ For a discussion of agenda-setting theories in news-reporting and a description of how these can be scrutinized empirically using quantitative information on media coverage, see Larcinese et al. (2011) and Puglisi and Snyder (2011a).

parties. Not surprisingly, we find a significantly higher coverage for senior and front-bench MPs and a strong positive correlation between coverage and *Legg-money*. Our result on gender is less obvious: we find a significantly higher coverage of female MPs. In column 4, we restrict our sample to include only constituencies whose boundaries changed by less than 10%. Our conclusions remain unaffected and the magnitude of the female dummy is now substantially larger. We have tried to restrict our sample using other thresholds of percentage change in constituency boundaries, and again, our conclusions remain unaffected (results are available from the authors).

Column 5 shows that coverage of Labour frontbenchers (the Government) was double the coverage of Conservative frontbenchers (the official Opposition) and both were significantly higher than the coverage of backbenchers. Although constituency marginality does not appear, on average, to have had any significant impact on press coverage, column 6 shows that Labourheld marginal constituencies were significantly less covered than non-marginal constituencies, while Conservative and Liberal-democratic marginal constituencies are not statistically distinguishable from non-marginals. Although these coefficients could just capture some spurious correlation, we cannot rule out the possibility that, although Government members were not spared press coverage, the party in government was. ¹⁶

Finally, columns 7 and 8 include interactions between *Legg-money* and party affiliation. The elasticity of coverage to actual money misappropriated turns out to be larger for the Labour and (particularly) for the Conservative parties. In this case the coefficient for Conservative MPs is both larger and more robust, if we consider estimates restricted to constituencies which changed by less than 10%.

6.2 An analysis of media bias

In Table 10, we perform an analysis of individual newspapers' behaviour focussing on possible differences in their coverage patterns. This means that we now estimate equation (4) separately for each newspaper.¹⁷

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¹⁵ The same is true of marginal constituencies held by SNP and PC, which are classified as "Other marginal".

¹⁶ If we believe that news coverage captures some dimension of malfeasance which is missed by *Legg-money*, then an alternative interpretation could be that the most vulnerable MPs are also those that were more disciplined by reelection perspectives. Since a swing was expected against the Labour party, Labour-held marginals were likely to be the most vulnerable seats.

¹⁷ Our sample contains right-leaning newspapers (*Daily Telegraph, Times, Daily Mail*) left-leaning newspapers (*Guardian, Independent*), broadsheet (i.e. quality newspapers: *Daily Telegraph, Times, Guardian, Independent, Scotsman*), tabloids (entertainment and scandal-oriented newspapers: *Sun* and *Daily Mail*).

We report our results when the seven equations are estimated as a system of seemingly unrelated equations (SURE), which provides more efficient estimates than seven separate OLS regressions. The coverage of all newspapers is well explained by *Legg-money*. An increase of 1% in Legg-money leads to an increased coverage between 3.2% (*The Guardian*) and 5.6% (*The Times*). We then distinguish between different parties and between back-benchers and front-benchers for the two main parties. The omitted group is given by Labour backbenchers. It appears that all newspapers gave a much larger coverage of Labour front-benchers compared to all other MPs. Conservative front-benchers were also more covered than Labour back-benchers. Again, although the magnitudes of coefficients vary across newspapers, they do not follow a clear partisan divide. For example, if the Conservative-leaning *Daily Mail* gives a milder coverage of Conservative front-benchers, we also have the Conservative-leaning *Times* providing the strongest coverage. The highest coefficients for coverage of Labour front-benchers come from the conservative *Times*, but also from the left-leaning *Guardian*.

The other coefficients show no significant differences across newspapers in the coverage of MPs from different parties, with the exception of a higher coverage of Liberal Democrats by *The Guardian* and *The Daily Mail* and a higher coverage of parties other than the main three by *The Guardian*. All newspapers devote more news to coverage of expenses regarding front-benchers and more senior MPs, and all, except the *Scotsman*, provide larger coverage of female MPs, although the magnitudes are decidedly higher for the *Times*, the *Guardian* and the *Sun*. Again, we cannot find a clear pattern for the over-coverage of female MPs, neither according to the partisan leaning of newspapers nor according to their broadsheet-tabloid status.

If an understanding of possible partisan coverage of the scandal can be inferred from the significance and magnitude of the party coefficients and our prior knowledge of each newspaper's leaning, another test is offered by the availability of an accurate and independent measure of corruption (*Legg-money*). Using this information our empirical specification becomes:

$$newspost_i = \alpha + \beta newspre_i + \gamma_1 party_i + \gamma_2 Legg_i + \gamma_3 party_i * Legg_i + \delta X_i + \varepsilon_i$$
 (5)

In other words, we ask whether the responsiveness of coverage to actual wrongdoing depends on the political affiliation of the MP, and whether different behaviour can be ascribed to different newspapers. We find that the interaction effect with Legg-money (γ_3) is positive for Labour and Conservatives MPs: in other words, responsiveness to money owed was larger for the two main parties. We report our estimates of γ_3 for Conservative and Labour MPs in Figure

2, from which it is clear that γ_3 is larger for Conservatives than for Labour MPs (although the difference between the two parties is not statistically significant). In this case, it is worth to highlight that the two most left-oriented newspapers in our sample (the *Guardian* and *The Independent*) are those with lowest $\hat{\gamma}_3$ for Labour MPs, while the highest are those of the two tabloids, *The Sun* and the *Daily Mail*. Once again, however, there are no other discernible signals of partisan coverage across newspapers.

In order to take into account the possibly different levels of coverage of the scandal by different newspapers, all our regressions have been repeated using MPs' coverage share (of expenses coverage with respect to total news) rather than number of articles. Results are substantively similar to those discussed here and therefore not reported (they are available from the authors).

To conclude, we find no evidence of partisan coverage of the expenses scandal across newspapers. For the seven newspapers examined, a number of patterns were evident, controlling for other explanatory variables: *ceteris paribus*, more senior MPs, front-bench MPs from the two main parties and female MPs were mentioned more frequently. The interaction effect with Legg-money (γ_3) is positive for Labour and Conservatives MPs and leads us to uncover a possible under-coverage of Labour MPs by *The Guardian* and *The Independent*. In general, however, the patterns we found hold equally for all newspapers with little variation. Given the substantially higher coverage of front-benchers belonging to Labour (the party in government) and, in second place, of the frontbenchers of the main opposition party (potential government members), we can conclude that the role of the press was rather that of a watchdog placing under closer scrutiny the government and its potential replacement.

6. Quantifying the effects: an overall assessment

The path from corruption to voter punishment is complex, as we have tried to illustrate in this article. It is useful, therefore, to synthetize our many regressions in a few key quantities of interest. Figure 3 quantifies the key links in our accountability framework, by choosing in each case our benchmark estimates. Using the Legg report as a benchmark of malfeasance, we estimate that a 1% increase in irregularly claimed expenses leads to a 0.05% increase in reported news, and a 1% increase in press coverage leads to 0.05% higher probability to step down and to a fall of 0.008% in the votes of standing MPs. Combining the effect of expenses on press coverage and the effect of coverage on the electoral outcomes, we have that a 1% increase in irregularly claimed expenses leads to a 0.0025%

higher probability of resignation and to a 0.0004% loss in votes. Any effect is entirely channelled through news-reporting, as there is no independent effect of *Legg-money* either on the probability to step down or on the vote share of standing MPs. Finally, any change that may have occurred in the vote share of MPs involved in the scandal and standing for reelection has led to no change in their probability to be re-elected, which is not surprising given the small magnitudes of the vote losses.

Voters' perception of wrongdoing is influenced by increased misappropriated money both via press coverage (+0.18%) and via other means (+0.07%). A 1% increase in the perceived involvement of an MP would in turn decrease the probability of voting for her by 0.04%. Our conclusion is that voters were 0.01% less likely to vote for an MP (0.25x0.04) for each 1% increase in misappropriated money.

If we consider how many factors can influence voting, the small effects that we estimate are not necessarily negligible. At the same time, punishment was not overwhelming and did not affect the probability of a standing MP to be re-elected. If the final aim of the process is "to remove the rascals", then retirement of the most involved MPs has been in this case the only mechanism which has actually led to a statistically significant change in the identity of elected representatives. This fact does not reduce the importance of elections in the accountability process in any way, since standing down (or de-selection by local political party organisation) is likely to be driven by fear of punishment in the ballot box.

7. Discussion

Our evidence provides support for theories that stress the importance of information availability for a well-functioning democracy. The disclosure of information on MPs' detailed expenses items led to a wave of resignations and eventually to voters' punishment of the most involved MPs. Crucially, we find that, while information available on the press matters for resignations and electoral returns, an objective monetary measure of wrongdoing does not. Hence, our findings point to the importance of mass media as watchdogs of power, adding to a burgeoning literature on mass media bias and media effects (see Larcinese et al 2011 and the

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¹⁸ See for example Besley and Prat (2006). For an overview of these theories, see Persson and Tabellini (2000). A fast expanding empirical literature has recently added increasingly reliable evidence of the importance of information for accountability purposes. See for example Besley and Burgess (2002), Besley, Pande and Rao (2005), Chang, Golden and Hill (2010), and Ferraz and Finan (2008). This last paper is most closely related to ours since it provides evidence on the consequences of corruption disclosure in mayoral elections in Brazil.

references therein), which has been so far mostly focussed on the US press. We provide a rather benign view of the British press, whose coverage of the scandal appears to have been positively linked to monetary wrongdoing, and mostly focussed on government members.¹⁹

The question of whether voters punish corrupt politicians has been addressed by numerous previous works (see for example Peters and Welch 1980 and Jacobson and Dimock 1994 for studies of the US Congress). In particular, there are three other studies that have concomitantly analysed the UK expenses scandal. Eggers and Fisher (2011) provide constituency-level evidence showing that involved MPs were more likely to stand down and, conditional on running, that they lost votes. Johnston and Pattie (2012) and Vivyan et al. (2012) use BES data to conclude that there was a negative electoral impact for involved incumbents but that this impact was modest. Some of our results are similar to those found by these works, thus confirming the existence of an established set of "facts" regarding the scandal. Our findings explain that the effect on voting was small because the most involved MPs decided not to run and punishment was "personal" rather than partisan. This means that the selection effect of elections cannot simply be captured by looking at election results or voting behaviour since politicians may anticipate negative electoral outcomes and decide to stand down. Our conclusion is that elections do keep public officials accountable, at least in the case we study, but that their effect is mostly displayed at the candidacy stage.

Compared to existing research our work has many advantages, both for what concerns the range of questions we address and from a methodological point of view. Our aim is to go beyond the "facts" trying both to establish causal relations and to unpack the mechanisms of accountability. In particular, we explicitly focus on mass media (and on potential media bias) and on the role of partisanship in mediating voters' response to the scandal. From a methodological point of view, our work has two important advantages: in the analysis of constituency-level data, we provide placebo regressions in support of our causal claims; in the analysis of BES data, we show that our estimates are robust to the introduction of constituency fixed effects (which is equivalent to including an MP fixed effect), which allows us to better identify the impact of personal characteristics and exposure to news sources.

There are three other pieces of evidence emerging from our paper deserving separate discussions. First, we provide evidence of a strong effect of partisanship on voters' perception of their MPs' honesty. Our evidence shows that biased perception and sticky beliefs can represent

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¹⁹ Puglisi and Snyder (2011a) find instead that the coverage of scandals by the US press follows their partisan leaning (as measured by their electoral endorsements).

a formidable obstacle to accountability and points at the complexity of the role played by partisanship in voters' mind.²⁰

Second, the results indicate a significant gendered effect: we provide robust evidence that female MPs were subject to higher scandal-related coverage in the press, had a higher probability to stand down as a reaction to press coverage, and suffered higher loss of votes in 2010 compared to 2005.²¹

Finally, our analysis provides evidence of a "personal vote" (Cain et al. 1990), whereby MPs that have been deemed to have exploited the expenses system are punished if they stand for office in the 2010 general election, but there is no significant electoral punishment for a disgraced MP's political party if she/he stands down or resigns. This suggests that, even in the British system, the personal identity of candidates matter. However, as mentioned above, partisanship still mediates perceptions of wrongdoing, so that voter political party affinities affect the likelihood of sanctioning an incumbent MP for her/his behaviour.

²⁰ Our evidence is difficult to entirely square with spatial models of elections populated by rational voters and is more consistent with theories of cognitive dissonance, i.e. the idea that beliefs may be changed to achieve greater internal consistency (Festinger 1957). Other evidence of instances of voters' cognitive dissonance is provided in Beasley and Joslyn (2001) and Mullainathan and Washington (2009). Particularly relevant is the study of Dimock and Jacobson (1995), which studies the aforementioned US House banking scandal and reaches conclusions very similar to ours.

At this stage we can only speculate on the underlying reasons for our findings. There is also an extensive literature on the difference of the volume (Kahn 1994a, 1994b; Jalazai 2006) and tone (Romaine 1999; Murray 2010) of media coverage of female politicians compared to male politicians which is consistent with our findings on press coverage. Core attitudes about gender and morality can in turn both influence and be influenced by the media. An extensive literature analyses the different public expectations on ruthless, ambitious males contrasted with stereotypical "ethical females" (Gilligan 1982; Ones and Viswesvaran 1998; Eagly and Crowley 1986; Piliavin and Unger 1985; Hoffman 1977; Johnson and Aries 1983). This contrast may have led to greater punishment of female MPs compared to their male counterparts. Some scholars have concluded that an increase in accountability can be fostered through greater female political participation (Dollar et al. 2001; Swamy et al. 2001), although this relationship may be spurious (Sung 2002).

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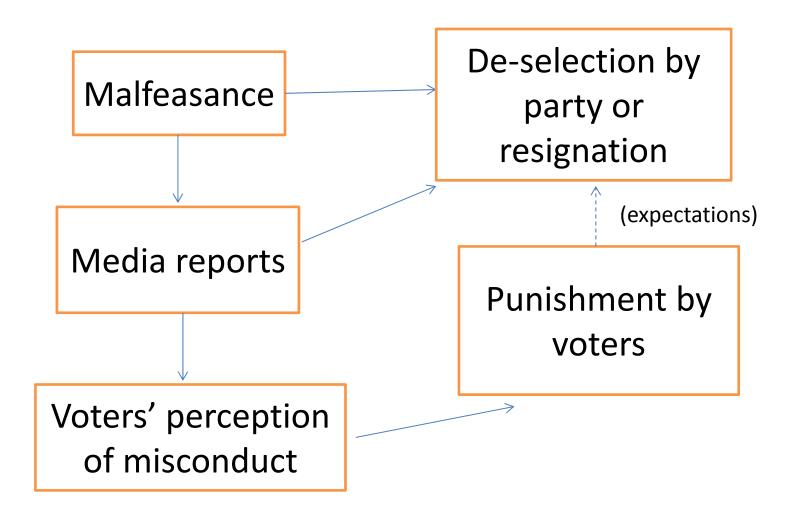


Figure 1: The accountability process

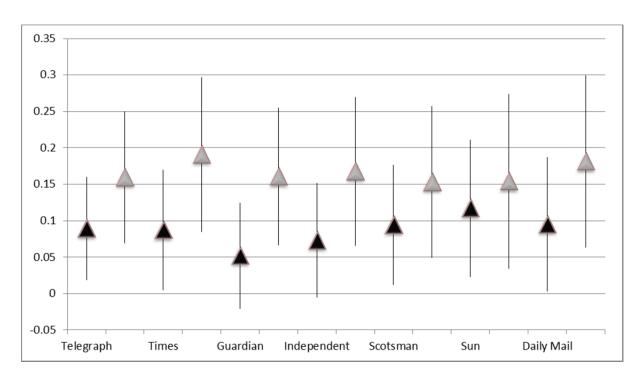


Figure 2: $\hat{\gamma}_3$ for Conservative (grey) and Labour (black) MPs.

The lines are 5% confidence intervals

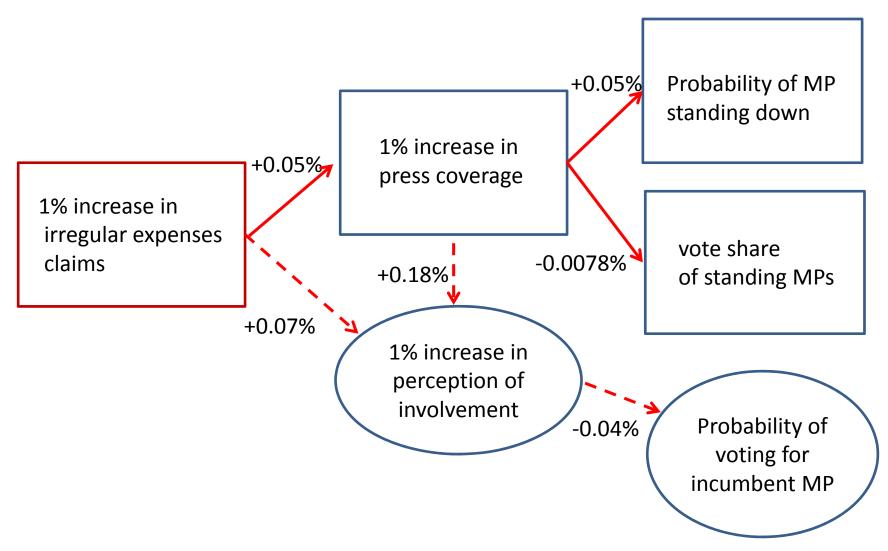


Figure 3: Estimates of the key steps in the accountability process

Note: Squares and solid arrows refer to MP-level variables, circles and dashed arrows to individual level variables (from BES). Numbers reported are approximations to the second decimal from our favourite specifications.

Table 1. Probability of leaving parliament

Don Variable	(1)	(2)	(3)	(4)	(5)	(6)
Dep. Variable			wir ien p	arliament		
news-post	0.0451***		0.0441**	0.0307*		0.0328**
	(0.017)		(0.017)	(0.016)		(0.016)
news-pre	-0.0541***		-0.0538***	-0.0244		-0.0246*
	(0.016)		(0.016)	(0.015)		(0.015)
Legg-money		0.0035	0.0016		-0.0034	-0.0045
		(0.005)	(0.005)		(0.005)	(0.005)
conservative				-0.2147***	-0.2087***	-0.2108***
				(0.049)	(0.050)	(0.050)
libdem				-0.1219*	-0.1288*	-0.1254*
				(0.070)	(0.070)	(0.070)
other				0.1596	0.1594	0.1607
				(0.133)	(0.133)	(0.131)
age				0.0064**	0.0069**	0.0065**
				(0.003)	(0.003)	(0.003)
seniority				0.0036	0.0042	0.0035
				(0.004)	(0.004)	(0.004)
Δfrontbench				-0.0565	-0.0659	-0.0569
				(0.047)	(0.046)	(0.047)
frontbench				-0.0743	-0.0673	-0.0724
				(0.061)	(0.057)	(0.061)
incumbent in 2005				0.1887***	0.1866***	0.1945***
				(0.051)	(0.051)	(0.051)
degree				-0.0557	-0.0513	-0.0561
				(0.049)	(0.049)	(0.049)
oxbridge educated				0.0858**	0.0797*	0.0857**
				(0.043)	(0.043)	(0.044)
female				0.1258***	0.1421***	0.1275***
				(0.047)	(0.047)	(0.047)
marginality 2005				0.2952***	0.2935***	0.2969***
				(0.042)	(0.043)	(0.042)
Constant	0.3516***	0.3172***	0.3473***	-0.2091	-0.2198	-0.2080
	(0.039)	(0.027)	(0.042)	(0.170)	(0.165)	(0.170)
Observations	588	588	588	588	588	588
R-squared	0.0214	0.0008	0.0215	0.2433	0.2384	0.2444

Note: columns 4-5-6 also include dummy variables for UK regional standard regions. Estimation by OLS. Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

Table 2. Scandal involvement and standing down

Dep. variable: standing down dummy (pre or post scandal)	post	pre	post	pre	post	pre
	(1)	(2)	(3)	(4)	(5)	(6)
news-post	0.0502***	-0.0216*			0.0499***	-0.0193
	(0.018)	(0.013)			(0.018)	(0.013)
news-pre	-0.0131	0.0042			-0.0130	0.0037
	(0.016)	(0.011)			(0.016)	(0.011)
Legg-money			0.0032	-0.0045	0.0004	-0.0034
			(0.006)	(0.004)	(0.006)	(0.004)
conservative	-0.1078**	-0.0380	-0.1125**	-0.0319	-0.1083**	-0.0335
	(0.051)	(0.040)	(0.052)	(0.039)	(0.052)	(0.040)
libdem	-0.0856	-0.0548**	-0.0905*	-0.0552**	-0.0853	-0.0575**
	(0.055)	(0.027)	(0.054)	(0.028)	(0.055)	(0.027)
other	0.0899	0.0052	0.1092	-0.0027	0.0899	0.0051
	(0.130)	(0.085)	(0.132)	(0.083)	(0.130)	(0.084)
age	0.0012	0.0049**	0.0009	0.0052**	0.0011	0.0050**
	(0.003)	(0.002)	(0.003)	(0.002)	(0.003)	(0.002)
seniority	0.0041	0.0049	0.0060*	0.0039	0.0041	0.0047
	(0.004)	(0.003)	(0.004)	(0.003)	(0.004)	(0.003)
Δfront (el2010-el2005)	-0.0122	-0.0149	-0.0403	-0.0029	-0.0122	-0.0146
	(0.055)	(0.031)	(0.054)	(0.030)	(0.055)	(0.031)
frontbench	-0.0289	-0.0165	0.0289	-0.0405	-0.0291	-0.0154
	(0.073)	(0.038)	(0.068)	(0.028)	(0.073)	(0.038)
incumbent in 2005	0.0280	-0.0253	0.0169	-0.0160	0.0274	-0.0199
	(0.050)	(0.036)	(0.051)	(0.035)	(0.051)	(0.035)
degree	-0.0168	-0.0226	-0.0063	-0.0282	-0.0166	-0.0245
	(0.051)	(0.040)	(0.050)	(0.040)	(0.051)	(0.040)
oxbridge educated	0.0478	0.0237	0.0518	0.0212	0.0479	0.0231
	(0.044)	(0.034)	(0.044)	(0.033)	(0.044)	(0.034)
female	0.0333	0.0366	0.0581	0.0271	0.0333	0.0364
	(0.051)	(0.040)	(0.055)	(0.040)	(0.051)	(0.040)
marginality 2005	0.0041	-0.0145	-0.0062	-0.0076	0.0038	-0.0115
	(0.044)	(0.031)	(0.043)	(0.031)	(0.043)	(0.031)
Constant	-0.0465	-0.2642**	0.0067	-0.2926***	-0.0461	-0.2672**
	(0.184)	(0.111)	(0.177)	(0.110)	(0.185)	(0.110)
Observations	359	359	359	359	359	359
R-squared	0.1239	0.1537	0.1029	0.1500	0.1240	0.1557

Table 3. Scandal involvement and standing down (interactions with news-post)

Dep. variable: standing down dummy (pre or post		
scandal)	post	pre
	(1)	(2)
rebellions	-0.0441*	0.0111
	(0.025)	(0.017)
absences	-0.0041	0.0040
	(0.004)	(0.003)
marginality	-0.0185	0.0391
	(0.039)	(0.029)
conservative	-0.0566	0.1397
	(0.133)	(0.086)
labour	-0.0971	0.1375
	(0.139)	(0.084)
libdem	-0.1568	0.1049
	(0.124)	(0.082)
front-bench	-0.0202	-0.0280
	(0.048)	(0.025)
age	0.0026	-0.0046**
	(0.003)	(0.002)
female	0.1795***	-0.0034
	(0.041)	(0.034)
seniority	0.0017	0.0028
	(0.004)	(0.003)
oxgridge educated	-0.0276	0.0193
	(0.040)	(0.027)
Observations	359	359
R-squared	0.2283	0.2290

All the variables included in Table 2 have been included in all regressions. Columns 1 and 2 also include the main effect of rebellion and absences. Each coefficient refers to the interaction term between the variable in question and news-post. The dependent variable is a dummy equal to 1 if the MP announced decision to stand down at the next election. In the -pre- columns the announcement was made before May 8, 2009, in the -post- columns the announcement was made after May 8, 2009. Region dummies are included (referred to the 11 standard UK regions). Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

Table 4. 2010-2005 difference in vote percentage for incumbent party

	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Dep. Variable	Δvote	Δvote	Δvote	Δvote	Δvote	Δvote	Δvote
news-post	-0.9159**		-0.7119***		-0.6445**		-0.6458**
	(0.358)		(0.263)		(0.256)		(0.262)
news-pre	0.8556***		0.3152		0.3256		0.3258
	(0.313)		(0.246)		(0.260)		(0.259)
Legg-money		-0.0623		-0.0578		-0.0312	0.0020
		(0.103)		(0.075)		(0.074)	(0.075)
conservative			9.9324***	10.0204***	9.4089***	9.4717***	9.4062***
			(0.699)	(0.689)	(0.796)	(0.799)	(0.800)
libdem			3.2794**	3.2967**	2.5812*	2.6288*	2.5827*
			(1.374)	(1.419)	(1.375)	(1.396)	(1.380)
other			1.3316	1.1926	0.9708	0.7909	0.9711
			(2.257)	(2.231)	(2.314)	(2.254)	(2.317)
age					0.0597	0.0565	0.0596
					(0.040)	(0.040)	(0.040)
seniority					-0.0155	-0.0342	-0.0154
					(0.049)	(0.049)	(0.049)
Δfront (el2010-el2005)					0.2380	0.5132	0.2377
					(0.765)	(0.774)	(0.768)
frontbench					0.7731	0.3202	0.7726
					(1.221)	(1.066)	(1.218)
incumbent in 2005					-2.9338***	-2.7665***	-2.9370***
					(0.811)	(0.837)	(0.835)
degree					0.7731	0.6132	0.7742
					(0.716)	(0.707)	(0.717)
oxbridge educated					-0.1394	-0.1429	-0.1390
					(0.694)	(0.692)	(0.694)
female					-1.0845*	-1.4424**	-1.0843*
					(0.627)	(0.639)	(0.628)
marginality 2005					0.4715	0.5998	0.4697
					(0.655)	(0.666)	(0.660)
Constant	-1.6610**	-1.4904***	-6.0227***	-6.7644***	-7.3164***	-7.4377***	-7.3146***
	(0.773)	(0.539)	(1.163)	(1.101)	(2.406)	(2.325)	(2.406)
Region dummies	no	no	yes	yes	yes	yes	yes
Observations	356	356	356	356	356	356	356
R-squared	0.0273	0.0010	0.5342	0.5235	0.5594	0.5515	0.5594

Note: region dummies are the 11 UK standard regions. Robust standard errors in parentheses

^{***} p<0.01, ** p<0.05, * p<0.1

Table 5. The personal punishment: sitting MPs vs open seats

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
	(2)	(=)	(3)	(· /	(3)	re-election	re-election	re-election	re-election	re-election
Dep. Variable	Δvote	Δvote	∆vote	Δvote	Δvote	probability	probability	probability	probability	probability
news-post	0.0491	-0.7867**	0.3823	-0.5859	0.3857	0.0396	-0.0083	0.0476	-0.0233	0.0416
·	(0.515)	(0.314)	(0.433)	(1.177)	(0.319)	(0.053)	(0.018)	(0.038)	(0.077)	(0.030)
news-pre	-1.0560*	0.6887**	-0.9780*	-0.1414	-0.7803*	-0.0487	0.0102	-0.0198	0.0070	-0.0043
	(0.604)	(0.298)	(0.538)	(1.175)	(0.450)	(0.032)	(0.014)	(0.032)	(0.047)	(0.027)
sitting MP			1.6146	-0.1282	2.3650**			0.1390	0.1143	0.1839**
U			(1.349)	(3.468)	(1.085)			(0.089)	(0.105)	(0.083)
sitting MP x news-post			-1.2679**	-0.3255	-1.4038***			-0.0614	0.0015	-0.0504
			(0.541)	(1.262)	(0.443)			(0.040)	(0.082)	(0.034)
sitting MP x news-pre			1.6377***	0.4119	1.4754***			0.0293	-0.0352	0.0124
onema pro			(0.608)	(1.266)	(0.517)			(0.034)	(0.052)	(0.030)
Control variables			А	ıll controls, re	egional dumimie	es and a consta	nt are include	d		
Sample	open seats	sitting mp	all	all	all	open seats	sitting mp	all	all	all
max % boundary change	10	10	10	0	25	10	10	10	0	25
Observations	75	281	356	121	458	75	284	359	122	461
R-squared	0.7503	0.5682	0.5866	0.5721	0.5779	0.6231	0.4916	0.4909	0.6207	0.4207

Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

Table 6: Voting returns: placebo regressions

	(1)	(2)	(3)	(4)	(5)	(6)
Dep. Variable	Δvote (2001-05)	Δvote (2001-05)	Δvote (2001-05)	Δvote (2001-05)	Δvote (2001-05)	Δvote (2001-05)
news-post	0.1325	0.0326	0.0112	0.0726	0.0626	0.1471
	(0.259)	(0.261)	(0.194)	(0.243)	(0.518)	(0.205)
news-pre	0.4379*	0.4766*	0.1273	0.0436	-0.0678	0.0402
	(0.250)	(0.249)	(0.178)	(0.199)	(0.387)	(0.168)
Legg-money		0.1453*	0.0128	0.0260	0.0098	0.0553
		(0.085)	(0.062)	(0.075)	(0.160)	(0.065)
Constant	-4.6912***	-5.0798***	-9.7208***	-10.4112***	-14.0841***	-9.0576***
	(0.594)	(0.635)	(2.300)	(2.616)	(5.216)	(2.169)
Control variables	no	no	yes	yes	yes	yes
Sample	all	all	all	sitting mps 2010	sitting mps 2010	sitting mps 2010
Max boundary change (%)	10	10	10	10	0	25
Observations	352	352	352	277	98	349
R-squared	0.0172	0.0249	0.5400	0.5322	0.6022	0.5405

Note: control variables are those included in column 7 of Table 9. Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

Table 7. Correlates of involvement perception (British Election Study)

Dep. Variable			perceived i	nvolvement		
	(1)	(2)	(3)	(4)	(5)	(6)
Legg-money	0.0648***					
	(0.0043)					
news-post	0.1771***					
	(0.0143)					
news-pre	-0.0630***					
	(0.0134)					
partisan match	-0.1873***	-0.1773***	-0.1710***	-0.1805***	-0.2705**	-0.1251**
	(0.0495)	(0.0440)	(0.0434)	(0.0436)	(0.1098)	(0.0495)
Most MPs corrupt			0.1485***	0.1454***	0.0687*	0.1449***
·			(0.0129)	(0.0131)	(0.038)	(0.013)
press usage			(/	0.0151	-0.0164	0.0154
p. 200 000 000				(0.0107)	(0.0267)	(0.0106)
television usage				0.0261**	0.0343	0.0253*
television usuge				(0.0131)	(0.0305)	(0.0131)
internet usage				-0.0535**	-0.0246	-0.0563***
memer usuge				(0.0211)	(0.0562)	(0.0212)
partisan match x Legg-money				(0.0211)	(0.0302)	-0.0172**
partisan materix legg money						(0.0074)
voted for the MP in 2005	-0.1498***	-0.1122***	-0.1107***	-0.1036***	-0.113	-0.1005***
voted for the fire 2003		(0.0397)				
twist athors	(0.0446)		(0.0392)	(0.0392)	(0.1016)	(0.0391)
trust others	-0.0261***	-0.0215***	-0.0056	-0.0056	0.0113	-0.0047
and and the second states	(0.0073)	(0.0071)	(0.0071)	(0.0071)	(0.0206)	(0.0071)
attention to politics	-0.0013	0.0008	0.0122	0.0105	0.0215	0.0108
6.1	(0.0076)	(0.0079)	(0.0078)	(0.0085)	(0.0222)	(0.0085)
fairly satisfied with democracy	-0.0137	0.0764	0.0511	0.0495	0.1753	0.0483
	(0.0652)	(0.0598)	(0.0606)	(0.0606)	(0.1963)	(0.0603)
a little dissatisfied with democracy	0.1106	0.1699***	0.1178*	0.1184*	0.2094	0.1117*
	(0.0675)	(0.0617)	(0.0612)	(0.0613)	(0.2016)	(0.0613)
very dissatisfied with democracy	0.1526**	0.2408***	0.1344*	0.1415**	0.335	0.1425**
	(0.0735)	(0.0680)	(0.0693)	(0.0696)	(0.2161)	(0.0694)
finished full time education 16	0.0318	-0.0674	-0.0402	-0.0333	-0.1021	-0.0330
	(0.0538)	(0.0499)	(0.0485)	(0.0484)	(0.1218)	(0.0482)
finished full time education 17	-0.0956	-0.1407**	-0.0923	-0.0858	-0.1799	-0.0883
	(0.0660)	(0.0632)	(0.0628)	(0.0628)	(0.1574)	(0.0624)
finished full time education 18	-0.1388**	-0.1975***	-0.1428**	-0.1334**	-0.2521	-0.1331**
	(0.0612)	(0.0639)	(0.0623)	(0.0633)	(0.1392)	(0.633)
finished ft educ. 19 or still at school	-0.1157*	-0.1729***	-0.0974*	-0.0851	-0.2657	-0.0882
	(0.0609)	(0.0591)	(0.0574)	(0.0582)	(0.1371)	(0.058)
university degree	-0.1478**	-0.2090***	-0.1218**	-0.1056*	0.0237	-0.1054*
	(0.0601)	(0.0618)	(0.0608)	(0.0619)	(0.1341)	(0.0616)
postgraduate	-0.1687***	-0.2477***	-0.1505**	-0.1291**	-0.1167	-0.1333**
	(0.0634)	(0.0672)	(0.0639)	(0.0641)	(0.1314)	(0.0638)
date partisanship measured	2010	2010	2010	2010	2005	2010
Always included: constant, respondent's	party id, income, g	gender, age and	d age squared			
Fixed effects	Region	Const	Const	Const	Const	Const
Observations	3247	3115	3013	3097	596	3097
R-squared	0.2080	0.0614 (w)	0.1039 (w)	0.1086 (w)	0.1318	0.1101

Note: R-squared referred to within variation when constituency fixed effects are included. Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1. In column 1 (specification without constituency fixed effects) we also include all constituency-level variables and cluster the standard errors at the constituency level

Table 8. Involvement perception and voting behaviour (British Election Study)

Dep. Variable			voted f	for the party of	of the incumb	ent MP		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
perceived involvement (continuous)	-0.0386***		-0.0372***		-0.0452***		-0.0401***	
	(0.0071)		(0.0082)		(0.0088)		(0.0100)	
perceived involvement (binary)		-0.0656***		-0.0610***		-0.0758***		-0.0685***
		(0.0138)		(0.0157)		(0.0167)		(0.0191)
voted for current MP in previous election	0.2835***	0.2841***	0.3002***	0.3012***	0.2818***	0.2823***	0.3020***	0.3025***
	(0.0231)	(0.0232)	(0.0262)	(0.0262)	(0.0240)	(0.0241)	(0.0271)	(0.0272)
partisan match	0.4863***	0.4887***	0.4783***	0.4797***	0.4902***	0.4928***	0.4814***	0.4829***
	(0.0250)	(0.0251)	(0.0267)	(0.0268)	(0.0258)	(0.0259)	(0.0273)	(0.0273)
constituency and MP control variables	yes	yes	yes	yes	no	no	no	no
individual control variables	yes	yes	yes	yes	yes	yes	yes	yes
fixed effects	region	region	region	region	const	const	const	const
sample includes constituencies where incumbent MP is not standing	yes	yes	no	no	yes	yes	no	no
Observations	3169	3169	2526	2526	3044	3044	2429	2429
R-squared	0.5163	0.5154	0.5223	0.5214	0.5082 (within)	0.5074 (within)	0.5146 (within)	0.5141 (within)

Note. All regressions contain a constant and constituency and individual control variables (see table 7 for a complete list). In regressions with constituency fixed effects (columns 5-8) only constituencies with at least four observations are kept. There are 316 constituency fixed effects in columns 5 and 6 and 252 in columns 7 and 8. Region fixed effects consists of the 11 UK standard regions. Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1. In specifications without constituency fixed effects, standard errors are clustered at the constituency level.

Table 9. Total expenses news reporting

dependent variable:			scandal-rel	ated news cove	rage 8 May - 8 <i>F</i>	August 2009				
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)		
news-pre	0.5223***	0.4729***	0.4731***	0.4550***	0.4518***	0.4580***	0.4685***	0.4517***		
	(0.0306)	(0.039)	(0.039)	(0.048)	(0.039)	(0.047)	(0.039)	(0.048)		
Legg-money	0.0638	0.0480***	0.0479***	0.0519***	0.0469***	0.0535***				
	(0.0126)	(0.013)	(0.013)	(0.016)	(0.013)	(0.016)				
conservative MP		0.0703	0.0520	-0.0686	0.1191	-0.3254	-0.0591	-0.2590		
		(0.119)	(0.134)	(0.169)	(0.138)	(0.205)	(0.158)	(0.210)		
libdem MP		-0.1336	-0.1476	-0.0334	0.0378	-0.1976	-0.1198	-0.0715		
		(0.152)	(0.158)	(0.197)	(0.148)	(0.288)	(0.188)	(0.258)		
other MP		0.2673	0.2222	0.3091	0.2633	0.4845**	0.1908	0.1242		
		(0.192)	(0.200)	(0.207)	(0.197)	(0.214)	(0.279)	(0.290)		
female		0.3916***	0.4103***	0.5544***	0.4157***	0.5788***	0.4073***	0.5485***		
		(0.107)	(0.110)	(0.154)	(0.109)	(0.156)	(0.109)	(0.153)		
age		0.0016	0.0026	0.0034	0.0039	0.0049	0.0027	0.0037		
		(0.007)	(0.007)	(0.009)	(0.007)	(0.009)	(0.007)	(0.009)		
seniority		0.0288***	0.0265***	0.0286***	0.0255***	0.0306***	0.0259***	0.0275***		
		(0.008)	(0.009)	(0.010)	(0.008)	(0.010)	(0.009)	(0.010)		
degree		0.1467	0.1469	0.2651**	0.1382	0.2918**	0.1395	0.2482*		
		(0.107)	(0.107)	(0.129)	(0.106)	(0.133)	(0.107)	(0.132)		
oxbridge		-0.0555	-0.0554	0.0234	-0.0295	0.0103	-0.0571	0.0321		
		(0.114)	(0.114)	(0.148)	(0.114)	(0.148)	(0.115)	(0.150)		
marginal in 2005			-0.1410	-0.1990	-0.1480		-0.1438	-0.1784		
			(0.116)	(0.140)	(0.116)		(0.115)	(0.139)		
turnout in 2005			-0.0003	0.0076	-0.0008	0.0129	-0.0008	0.0063		
			(0.009)	(0.012)	(0.009)	(0.013)	(0.009)	(0.013)		
distance from Westm.			0.0011	0.0000	0.0012	-0.0001	0.0011	-0.0000		
			(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)		
front-bench		0.5589***	0.5545***	0.4902**		0.5244**	0.5598***	0.4975**		
		(0.178)	(0.179)	(0.244)		(0.245)	(0.18)	(0.2480)		
conserv frontbench		, ,	, ,	, ,	0.4414*	, ,	, ,	, ,		
					(0.259)					
labour frontbench					0.9641***					
					(0.239)					
labour marginal					, ,	-0.4794**				
J						(0.194)				
conservative marginal						0.2753				
J						(0.235)				
libdem marginal						-0.0097				
						(0.337)				
other marginal						-0.7656**				
						(0.355)				
Legg money x Lab						(====)	0.0397***	0.0325		
							(0.015)	(0.020)		
Legg money x Con							0.0681***	0.0830***		
2088 money x 2011							(0.025)	(0.029)		
Legg money x Libdem							0.0248	0.0395		
2088oey x 2ac							(0.038)	(0.047)		
Legg money x Other							0.0481	0.0873		
00							(0.056)	(0.059)		
Constant	0.8177	0.2950	0.2042	-0.3207	0.1617	-0.6603	0.2895	-0.1381		
Constant	(0.0833)	(0.397)	(0.682)	(0.900)	(0.678)	(0.910)	(0.697)	(0.928)		
Sample	(0.0633) All	(0.397) All	All	Restricted	All	Restricted	All	Restricted		
Observations	600	600	600	370	600	370	600	370		
R-squared	0.3702	0.4375	0.4408	0.4608	0.4527	0.4733	0.4423	0.4650		
n squarea	0.3702	0.7373	0.7400	0.7000	0.7327	0.7/33	0.7443	0.7030		

Note: Data do not include MPs from Northern Ireland and other MPs (details in the text). The restricted sample only includes MPs whose constituency boundaries changed by less than 10% according to Ralling and Thrusher (2007). Robust standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

Table 10. Coverage of the scandal by newspaper (SURE estimates)

variable	natural log of total expenses news (May 2009-May2010)								
	(1)	(2)	(3)	(4)	(5)	(6)	(7)		
newspaper	telegraph	times	guardian	indep.	scotsman	sun	daily mail		
news-pre	0.1159***	0.1680***	0.2317***	0.1761***	0.1681***	0.1799***	0.1706***		
	(0.023)	(0.024)	(0.026)	(0.024)	(0.025)	(0.022)	(0.024)		
Legg-money	0.0341***	0.0560***	0.0321***	0.0351***	0.0325***	0.0383***	0.0395***		
	(0.008)	(0.011)	(0.010)	(0.009)	(0.008)	(0.009)	(0.008)		
cons. backbench	0.1455	0.0912	0.1719	0.0570	0.0905	0.1593	0.0943		
	(0.090)	(0.123)	(0.108)	(0.095)	(0.089)	(0.102)	(0.092)		
cons. frontbench	0.4849***	0.7184***	0.4337*	0.4892**	0.5416***	0.4798**	0.3317*		
	(0.185)	(0.251)	(0.221)	(0.194)	(0.181)	(0.209)	(0.188)		
labour frontbench	1.1262***	1.3965***	1.3074***	1.1852***	0.9176***	0.9648***	1.1651***		
	(0.128)	(0.173)	(0.152)	(0.133)	(0.123)	(0.143)	(0.130)		
libdem	0.1803	0.0972	0.3060**	0.0700	0.1550	-0.0605	0.2130*		
	(0.114)	(0.155)	(0.136)	(0.120)	(0.112)	(0.128)	(0.116)		
other	-0.1323	0.2004	0.4475**	0.1845	0.2535	-0.0217	0.0377		
	(0.173)	(0.236)	(0.207)	(0.182)	(0.171)	(0.196)	(0.177)		
female	0.1569**	0.2560**	0.2604***	0.1634**	0.1196	0.2440***	0.1683**		
	(0.077)	(0.105)	(0.092)	(0.081)	(0.076)	(0.087)	(0.079)		
age	0.0020	-0.0040	-0.0034	-0.0060	-0.0079*	0.0027	0.0029		
	(0.004)	(0.006)	(0.005)	(0.005)	(0.004)	(0.005)	(0.005)		
seniority	0.0168***	0.0314***	0.0295***	0.0248***	0.0225***	0.0145**	0.0101*		
	(0.005)	(0.007)	(0.006)	(0.005)	(0.005)	(0.006)	(0.005)		
degree	0.0753	0.0942	0.1048	0.0166	0.0814	0.1453	0.0510		
	(0.080)	(0.108)	(0.095)	(0.084)	(0.078)	(0.090)	(0.081)		
oxbridge	0.1293*	0.1452	0.0547	0.1330*	0.0933	0.0391	0.0598		
	(0.073)	(0.100)	(0.088)	(0.077)	(0.072)	(0.083)	(0.075)		
marginal in 2005	-0.0456	-0.1309	-0.1449	-0.0899	-0.0621	-0.0891	-0.1691**		
	(0.075)	(0.102)	(0.089)	(0.079)	(0.073)	(0.084)	(0.076)		
turnout in 2005	-0.0061	0.0003	-0.0023	-0.0036	-0.0022	0.0044	-0.0035		
	(0.006)	(0.008)	(0.007)	(0.006)	(0.006)	(0.007)	(0.006)		
distance from parl.	0.0012*	0.0006	-0.0002	0.0006	0.0007	0.0011	0.0005		
	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)	(0.001)		
Constant	0.6365	0.0777	0.2717	0.5378	0.3144	-0.7470	0.2578		
	(0.455)	(0.619)	(0.546)	(0.478)	(0.448)	(0.515)	(0.465)		
Observations	600	600	600	600	600	600	600		
R-squared	0.3248	0.3507	0.3803	0.3562	0.3558	0.3522	0.3452		

Standard errors in parentheses

^{***} p<0.01, ** p<0.05, * p<0.1

Appendix

A1: The MPs' Expenses Scandal: background information

A1.1 Brief description of the MPs Expenses Allowance system

The annual salary for an MP at the time the scandal erupted was £64,766. ²² In addition to annual salaries, Members are also able to claim expenses in a number of different ways. Members from constituencies outside London would be able to claim the Additional Costs Allowance (ACA), which would be compensation for staying away from their primary residence to conduct business related to their Parliamentary duties. The ACA was £24,006 at the time of the scandal. ²³ The Incidental Expenses Provision (IEP) could be used to meet the costs related to running offices or surgeries, including: accommodation; equipment; and communications. The IEP was £22,193. Members received a separate Staffing Allowance of £90,854. The IEP can also be used to offset certain costs related to staffing, and 10% of the Staffing Allowance can be channelled into the IEP if Members run a constituency office. Members received a Communications Allowance of £10,400 that could draw funds from the ACA, but not *vice versa*. MPs also received a number of benefits through travel allowances. ²⁴

A1.2 Background information on the expenses scandal

The publication of detailed MP expenses and the public scandal that followed represents the culmination of a political process that was driven by two predominant factors: the slow implementation and political resistance to the Freedom of Information Act (2000) [FOIA]; and the non-transparent allowances system that relied on Members of Parliament to regulate their own claims.

The Parliament ratified FOIA in November 2000, with provisions of the legislation gradually coming into force, with full implementation on 1 January 2005. It contained farreaching measures for freedom of information legislation that would apply to all public bodies, not only covering the two Houses of Parliament and devolved governmental bodies in Scotland and Wales, but also local authorities, the NHS, Armed Forces, education institutions, public broadcasters, and quasi-NGOs.²⁵

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²² 'Members' pay, pensions and allowances' (Factsheet M5, revised), House of Commons Information Office, July 2011.

²³ Members from Inner London constituencies were eligible for a London Supplement, instead of the ACA. The Supplement was paid with the MP monthly salary, and was subject to tax and National Insurance, and could not be used to contribute to the Member's pension. Outer London MPs could choose to either claim an ACA or London Supplement. The London Supplement was £2,916.

²⁴Rail and air travel between Westminster and the constituency for Parliamentary business would be paid, as well as claims for mileage. There was a similar category for travel allowances to places in the UK on Parliamentary business that were outside the constituency. Furthermore, MPs received travel and subsistence costs for up to three visits per year to EU institutions, EU agencies, the national parliaments of EU member states, European Free Trade Association states, or candidate countries. Immediate family members of the MP and MP staff were also covered by the travel allowances.

²⁵ The White Paper was written before the establishment of the Northern Ireland Assembly and Executive.

In a test of the newly-implemented FOIA, some journalists made a number of requests to Parliament to disclose Member expense claims, but these requests were rejected. After an appeal, the Information Commissioner ordered the House of Commons to provide detailed ACA claims with receipt. Despite the ruling, MPs continued attempts to block detailed disclosure of MP expenses. Speaker Michael Martin (whose expenses were under scrutiny) and a number of senior MPs appealed to the High Court in May 2008 to overturn the Information Commissioner's decision, but the Court ruled against the House of Commons appeal.). The Government finally proposed a statement on reforming MP expenses claims, including the full disclosure of receipts from 1 July 2009. However, The Telegraph published detailed expenses leaked to the newspaper by a 'mole' in Whitehall who was working for a contractor. According to the Assistant Editor of *The Telegraph*, the insider had been given a one-off payment of £110,000 for the data, which the newspaper felt was worthwhile on public interest grounds (Winnett and Rayner 2009). The House of Commons appealed to the Metropolitan Police to start a criminal investigation about the leak, but the police refused to do so, since it would not serve the public interest.

The details of MP expenses shocked and angered the public, and forced leaders from all three major political parties to react immediately. Some of the claims became symbolic of political corruption and greed²⁶. To restore confidence in MPs and the system of expenses, Sir Thomas Legg was commissioned to audit all MP expenses made under the ACA between 2004 and 2008. During the review, Sir Legg contacted certain MPs to request to justify the claims and asked some for repayment. The report into the ACA claims 2004-8 was published in February 2010.

The detailed expenses claims published by *The Telegraph* also illustrated systematic exploitation of the allowances system that carried on without transparency and oversight. There were a number of "tricks of the trade" that MPs used to maximise the benefits of their allowances (see Rayner 2009). Some of the MP activities were examined more closely as potential criminal cases. There were six Members of Parliament who were under police investigation before the 2010 general election: Lord Taylor and Lord Hanningfield from the House of Lords; and David Chaytor, Jim Devine, Eric Illsley, and Elliot Morley from the House of Commons. All six were eventually found guilty of charges related to expenses and sent to prison.

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²⁶Among these "Douglas Hogg included with his expenses claims the cost of having the moat cleared, piano tuned and stable lights fixed at his country manor house."; and "Sir Peter Viggers included with his expense claims the £1,645 cost of a floating duck house in the garden pond at his Hampshire home".

http://www.telegraph.co.uk/news/newstopics/mps-expenses/5297606/MPs-expenses-Full-list-of-MPs-investigated-by-the-Telegraph.html

Table A1: Newspaper Readership (2009-2010)

National daily newspapers	Total copies (thousands)	<u>Share</u>
The Sun	7700	15,5
Daily Mail	4739	9,5
Daily Mirror/Record	4004	8
The Daily Telegraph	1751	3,5
The Times	1613	3,2
Daily Star	1551	3,1
Daily Express	1423	2,9
The Guardian	1130	2,3
The Independent	556	1,1
Financial Times	391	0,8
Regional daily newspapers (outside London)		
Press & Jnl-Ab'deen	207	0,4
Yorkshire Post	177	0,4
Cour & Adtsr-Dundee	168	0,3
The Herald-Scotland	145	0,3
The Scotsman	131	0,3
Evening Times-Glasgw	151	0,3
Sunday newspapers		
News of the World	7628	15,3
The Mail on Sunday	4974	10
Sunday Mirror	3816	7,7
The Sunday Times	3050	6,1
Sunday Express	1518	3
The Sunday Telegraph	1518	3
The People	1291	2,6
Sunday Mail	1109	2,2
The Observer	1078	2,2
Daily Star Sunday	941	1,9
The Sunday Post	799	1,6
The Independent on Sunday	594	1,2
Scotland on Sunday	191	0,4
Sunday Herald-Scot	142	0,3

Source: National Readership Survey

Table A2: Description of variables and summary statistics (constituencies and MPs)

	n	Mean	s.d.	min	max
Indicators of involvement in the scandal					
Total mentions of MP name+expenses, 8 May 2009 - 7 Aug 2010	359	27,03	59,35	0	563
Total mentions of MP name, 8 Feb - 7 May 2009	359	38,94	113,43	0	1387
Money owed according to Legg Report minus amount reduced in appeal	359	1568,94	4375,44	0	42458,21
MP voting behaviour					
Number of loyal votes between 1 June 2008 and 7 May 2009 [loyal_before]	359	164,70	39,57	0	238
Number of vote rebellions between 1 June 2008 and 7 May 2009 [rebel_before]	359	4,41	5,83	0	52
Number of missed votes between 1 June 2008 and 7 May 2009 [absent_before]	359	81,73	37,54	10	252
Number of loyal votes between 8 May 2009 and 1 May 2010 [loyal_after]	359	173,03	47,40	0	256
Number of vote rebellions between 8 May 2009 and 1 May 2010 [rebel_after]	359	1,51	5,02	0	57
Number of missed votes between 8 May 2009 and 1 May 2010 [absent_after]	359	92,86	44,75	5	269
Media coverage					
Mentions of MP name in The Daily Telegraph - 8 Feb 2009 to 7 May 2009 [telegraph0]	359	4,09	13,38	0	171
Mentions of MP name in The Times - 8 Feb 2009 to 7 May 2009 [times0]	359	10,33	30,29	0	307
Mentions of MP name in The Independent - 8 Feb 2009 to 7 May 2009 [independent0]	359	3,78	11,69	0	126
Mentions of MP name in The Guardian - 8 Feb 2009 to 7 May 2009 [guardian0]	359	5,49	15,74	0	192
Mentions of MP name in The Scotsman - 8 Feb 2009 to 7 May 2009 [scotsman0]	359	3,60	18,72	0	312
Mentions of MP name in The Sun - 8 Feb 2009 to 7 May 2009 [sun0]	359	6,81	24,13	0	328
Mentions of MP name in The Daily Mail - 8 Feb 2009 to 7 May 2009 [dailymail0]	359	4,84	14,31	0	210
Mentions of MP name + EXPENSES in The Daily Telegraph - 8 May 2009 to 7 August 2009 [telegraph]	359	4,12	8,41	0	80
Mentions of MP name + EXPENSES in The Times - 8 May 2009 to 7 August 2009 [times]	359	6,62	15,39	0	139
Mentions of MP name + EXPENSES in The Independent - 8 May 2009 to 7 August 2009 [independent]	359	3,14	6,93	0	55
Mentions of MP name + EXPENSES in The Guardian - 8 May 2009 to 7 August 2009 [guardian]	359	4,43	10,15	0	86
Mentions of MP name + EXPENSES in The Scotsman - 8 May 2009 to 7 August 2009 [scotsman]	359	2,49	5,73	0	54
Mentions of MP name + EXPENSES in The Sun - 8 May 2009 to 7 August 2009 [sun]	359	3,35	8,46	0	94
Mentions of MP name + EXPENSES in The Daily Mail - 8 May 2009 to 7 August 2009 [dailymail]	359	2,88	7,73	0	87
Individual charecteristics of MPs					
Age in years in 2009 [age]	359	54,91	9,28	29	79
Years in Parliament in 2009 [seniority]	359	13,30	8,12	4	45
Variables referred to electoral constituency					
Difference of party vote-share between 2005 and 2010 [dparty]	356	-1,72	7,12	-18,63	16,84
Winning majority % in the 2005 general election [maj05]	359	17,82	11,86	0,03	58,39
Distance from constituency office to Parliament [distance]	359	161,26	143,10	0	702
Voter turnout in MP constituency in 2005 election [turn05]	359	61,71	5,77	37,62	76,43
% boundary change since 2005 election	359	2,93	3,17	0	10

The table continues on the next page. See note at the end of table.

Table A2 (continued)

	n	Mean
Binary variables	0 (no)	1 (yes)
Labour MP [lab]	193	166
Conservative MP [con]	242	117
Liberal Democrat MP [libdem]	320	39
MP from other party [other]	349	10
Labour, Conservative or Liberal Democrat front bench on 7 May 2009 [front07052009]	313	46
Labour, Conservative or Liberal Democrat front bench on 11 April 2005 [front11042005]	319	40
Labour, Conservative or Liberal Democrat front bench on 12 April 2010 [front12042010]	312	47
MP stood down, resigned or was deselected between May 2009 and the 2010 general election [ret_affected]	310	49
MP stood down, resigned or was deselected before May 2009 [ret_notaff]	332	27
Female MP	294	65
MP has university degree	75	284
MP graduated from Oxford or Cambridge	256	103
Constituency with < 10% majority in 2005 election (marginal)	253	106
Constituency boundary change since 2005 election	122	237

Note. The number of observations (n) refers to the sample most commonly used in our regressions. We exclude abolished constituencies, constituencies where retiring MPs were replaced by sitting MPs for the 2010 election, Northern Ireland constituencies and constituencies with a boundary change greater than 10%. The PublicWhip profiles for each MP were used to identify which Members were on the front bench for Labour, Conservatives, or Liberal Democrats by compiling data on whether individuals had roles containing the following words: Minister of State; Foreign Secretary; Home Secretary; Chancellor; and Prime Minister. This would also include Shadow equivalents, such as "Leader of the Opposition" and "Shadow Chancellor". The lists of front bench members for the three main political parties were compiled for three dates: 5 April 2005 (the date the 2001-5 Parliament was dissolved); 7 May 2009 (the date before The Telegraph publication of detailed MP expenses); and 12 April 2010 (the date that the 2005-10 Parliament was dissolved).

Table A3: Description of variables and summary statistics (British Election Study)

Variable	n	Mean	Std. Dev.	Min	Max
perceived involvement (continuous)	3247	2,439	3,381	0	11
perceived involvement (binary)	3247	0,425	0,494	0	1
voted for the party of incumbent MP	3169	0,441	0,497	0	1
voted for the MP in 2005	3247	0,484	0,5	0	1
income	3247	7,261	3,666	1	16
gender (male)	3247	0,567	0,496	0	1
trust others	3247	5,895	2,17	0	10
attention to politics	3247	7,107	2,064	0	10
age	3247	53,978	13,094	21	90
partisan match	3247	0,394	0.489	0	1
Respondent thinks most MPs are corrupt	3097	2,221	1,208	0	4
press usage	3097	3,343	1,472	1	5
television usage	3097	3,331	1,106	1	5
internet usage	3097	2,158	0,761	1	3
	n	%			
education					
finished full time education 15 or younger	421	13,52			
finished full time education 16	687	22,05			
finished full time education 17	306	9,82			
finished full time education 18	382	12,26			
finished ft educ. 19 or still at school	408	13,1			
university degree	519	16,66			
postgraduate	392	12,58			
party identification					
Labour	995	31,94			
Conservative	926	29,73			
Liberal Democratic	406	13,03			
Other	376	12,07			
None	412	13,23			
democracy satisfaction					
very satisfied	171	5,49			
fairly satisfied	1.248	40,06			
little dissatisfied	1.053	33,8			
very dissatisfied	643	20,64			

Note: the sample size (n) refers to the largest number of observations used for a specific variable among the various specifications